



**State of Wisconsin**

Department of Commerce  
(DUNS No. 80-903-6098)

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**Consolidated  
Annual  
Performance  
And  
Evaluation  
Report**

**Executive Summary**

April 1, 2010 - March 31, 2011

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State of Wisconsin ■ Scott Walker, Governor  
Department of Commerce ■ Paul Jadin, Secretary



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Executive Summary  
Consolidated Annual Performance  
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**INTRODUCTION**

This document is the Summary of the State of Wisconsin's performance in the first year of its 2010-2014 Consolidated Plan. The Consolidated Plan guides the State's use of U.S. Department of Housing and Urban Development (HUD) formula funding for housing, community, and economic development.

This report highlights the activities and achievements of the four HUD formula grants –Community Development Block Grants (CDBG), Home Investment Partnerships Program (HOME), Emergency Shelter Grant (ESG), and Housing Opportunities for Persons with AIDS (HOPWA)—for Wisconsin's 2010-2011 program year. The Department of Commerce administers all four formula programs. This report also summarizes the State's housing, activities that are funded through other Federal formula programs, competitive and special grants, and State appropriations.

This Summary is based upon the guidance of HUD's Consolidated Plan Management Process Tool (v.2.0), the consolidated plan final rule published on February 9, 2006, and the Federal Register Notice dealing with Outcome Performance Measurement Systems, dated March 7, 2006.

Questions and comments on housing related content in this Summary may be directed to:

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## RESOURCES, ACTIVITIES AND RESULTS

### FEDERAL RESOURCES AVAILABLE

Funds available statewide, except in CDBG entitlement or HOME PJ areas.

HUD Formula Grants	Anticipated		Actual		Total Available <sup>1</sup>
	Grant Authorization	Pro Income / Recap Funds	Grant Authorization	Pro Income / Recap Funds	
Community Development Block Grant (CDBG)	\$ 30,689,421	\$ 2,100,000	\$ 30,689,421	\$ 2,851,044	\$ 33,540,465
Housing Investment Partnership Program (HOME)	\$ 13,314,336	\$ 500,000	\$ 13,314,336	\$ 1,263,945	\$ 14,578,281
Emergency Shelter Grant(ESG)	\$ 1,972,816		\$ 1,972,816		\$ 1,972,816
Housing Opportunities for Persons With AIDS (HOPWA)	\$ 455,271		\$ 455,271		\$ 455,271
<b>Subtot HUD Formula Grants</b>	<b>\$ 46,431,844</b>	<b>\$ 2,600,000</b>	<b>\$ 46,431,844</b>	<b>\$ 4,114,989</b>	<b>\$50,546,833</b>

<sup>1</sup> Does not include prior year funding carryover

HUD Competitive Grants	Anticipated	Actual
Shelter Plus Care	\$ 239,040	\$ 239,040
WI ServicePoint/Front Door	\$ 364,486	\$ 364,486

H&HS Grants	Anticipated	Actual
H&HS Projects for Assistance in Transition from Homelessness (PATH)	\$ 784,000	\$ 861,000
H&HS Mental Health Block Grant Funds	\$ 74,000	\$ 74,000

Housing Economic Recovery Act (HERA) Grants	Anticipated	Actual
HUD Neighborhood Stabilization Program 3 (NSP3)	\$ 0	\$ 5,000,000

CDBG-Disaster Recovery Supplemental Grants	Anticipated	Actual
HUD CDBG Second Supplemental Appropriations Act 2008 – DREF (Ike)	\$ 0	\$ 15,286,364

### STATE RESOURCES AVAILABLE

Funds available statewide.

State Programs (Housing Resources)	Anticipated	Actual
Housing Cost Reduction Initiative (HCRI)	\$ 1,300,000	\$ 1,300,000
Homeless Prevention Program (HPP)	\$ 1,015,000	\$ 1,015,000
Critical Assistance (CA)	\$ 282,800	\$ 282,800
State Shelter Subsidy Grant (SSSG)	\$ 1,513,600	\$ 1,513,600
Transitional Housing (THP)	\$ 400,000	\$ 400,000

State PATH Match Aids	\$ 42,200	\$ 42,200
<b>Sub-total State (Housing Resources)</b>	<b>\$ 4,553,600</b>	<b>\$ 4,553,600</b>

<b>Private Funds (Housing Resources)</b>	Anticipated	Actual
IBRETA	\$ 200,000	\$ 21,777

### **FEDERAL RESOURCES UTILIZED**

<b>HUD Formula Grants (Local Aids)</b>	<b>Obligations/ Commitments</b>	<b>Expenditures/ Disbursements</b>
Community Development Block Grant (CDBG)	\$29,808,414	\$25,520,402
Housing Investment Partnership Program (HOME)	\$11,195,791	\$12,922,455
Emergency Shelter Grant (ESG)	\$1,887,452	\$1,921,869
Housing Opportunities for Persons With AIDS (HOPWA)	\$441,613	\$456,747
<b>Subtotal HUD Formula Grants</b>	<b>\$43,333,270</b>	<b>\$41,605,635</b>

<b>HUD Competitive Grants</b>	<b>Obligations/ Commitments</b>	<b>Expenditures/ Disbursements</b>
WI ServicePoint/Front Door		\$ 434,401
Shelter Care Plus	\$ 239,040	\$ 173,057

*Obligation/Commitments/Expenditures/Disbursements based on WI Financial System data*

## **ACTIVITIES**

### **CDBG Programs:**

Funds distributed statewide, except in CDBG entitlement jurisdictions.

- ❑ **Economic Development (ED):**
  - \$ 10,589,750 awarded for 11 ED loans for businesses to create, expand, or retain jobs benefiting low-and moderate-income (LMI) individuals.
  - \$206,000for 1 Milk Volume Production (MVP) loans for dairy farm businesses to create jobs benefiting LMI individuals.
  - MVP-E requests declined from the previous year levels.
- ❑ **Public Facilities (PF):**
  - 28 awards totaling \$8,570,750.
  - funds made available through requests for proposals (RFP) process to local governments
  - funded activities: streets, water and sewer projects, community facilities (senior centers, fire stations, etc.) as well as other facilities serving LMI, disabled, elderly and developmentally disabled individuals
  - award amounts ranged from \$106,000 to the Village of Marathon for storm sewer reconstruction to \$750,000 Village of Stanley for treatment plant system improvements and expansion .
- ❑ **Public Facilities for Economic Development (PFED):**
  - 8 awards in 2010-11 totaling \$2,306,825.
- ❑ **Blight Elimination and Brownfield Redevelopment (BEBR):**

- 0 awards made in 2010-2011.
- ❑ **Planning Grants:**
  - 10 awards totaling \$173,274;
  - grant award amounts ranged from \$9,274 to \$25,000;
  - eligible activities: specific planning for major local economic or community development proposals or unexpected economic developments
- ❑ **Emergency/Disaster Assistance:**
  - 6 awards in 2010-2011 totaling \$1,468,640 during program Year 2 to assist communities recover from natural disasters (severe storms and flooding)
  - Disaster Assistance awards (EAP) ranged from \$136,000 to \$550,000.
  - funds made available through RFP process to local governments
  - eligible activities: rehabilitation and acquisition of homes owned by low- and moderate-income households where insurance or other assistance was not available
- ❑ **Housing:**
  - 18 awards totaling \$8,800,000 during program Year 2. Grants ranged from \$210,000 to \$650,000.
  - funds made available through RFP process to local governments
  - eligible activities: acquisition, rehabilitation, and homebuyer assistance, for activities that benefited low- and moderate-income households
- ❑ **Special Projects:**
  - 1 award for \$206,000 to the City of Waupaca in 2010-2011.

### **HOME Programs:**

Funds distributed statewide, except in HOME participating jurisdictions, and require 25% match from grant recipients.

- ❑ **Rental Housing Development (RHD):**
  - \$7,905,141 for 13 projects awarded to provide affordable rental housing units to households with incomes are at or below 60% of the county median income (CMI)
  - funds made available through RFP process
  - eligible activities: acquisition, rehab and new construction of rental housing
- ❑ **Tenant Based Rental Assistance (TBRA):**
  - \$938,898 awarded for agencies providing rental assistance making it possible for families to pay down consumer debt, or to obtain job training, education or employment that will support their ability to maintain permanent housing
  - eligibility: families with income equal to or less than 60% of county median income
  - project targets include: families at risk of losing housing ; households with children in which teenage parents are enrolled in high school or continuing education; and, households transitioning from W-2, or out of Supportive Housing Program, or fleeing domestic violence
- ❑ **Home Buyer/Rehab (HBR):**
  - \$5,074,680 HOME funds encumbered for 33 HOME HBR/HCRI grantees – representing the first year funding for a 2 year grant award
  - eligible activities included: acquisition (downpayment and closing cost assistance); acquisition and rehabilitation (acquisition of substandard properties and their

- rehabilitation); new construction (new housing development for low-income buyers). Homebuyers must earn no more than 80% of their county's median income.
  - eligible activities included rehabilitate existing rental properties. Property owners rent at least 90% of their units to households with incomes at or below 60% of the CMI
  - eligible activities include making owner-occupied dwellings with disabled residents accessible and bring the home up to appropriate housing quality standards
- ❑ **HOME WI Fresh Start Program (WFS):**
- \$739,031 HOME funds combined with funds from the Department of Corrections (\$250,840) provided to agencies in 10 communities (13 WFS sites).
  - WFS provides at risk-youth, ages 16-24, with education, skills, and career direction leading to economic self-sufficiency through opportunities for meaningful service in their communities, while helping meet the affordable housing needs of low-income families
  - eligible activities: outreach and recruitment, education and job training, trainee wage, support services, leadership development and job placement education
- ❑ **Emergency Shelter Grants (ESG) Program:**
- \$1,877,465 was awarded to 46 non-profit entities (representing 123 agencies) for the purpose of serving homeless people and households at risk of losing their housing
  - grants ranged from \$4,232 to \$509,846
  - application process for ESG and State Transitional Housing (\$775,000) and State Homeless Prevention Program (\$1,015,000) were combined into one competitive grant.
  - ESG funds allocated on percentage basis to regions of State (up to 41% to metropolitan Milwaukee counties, up to 37% to other metropolitan counties, and 22% to non-metropolitan counties)
  - eligible activities: renovation, rehabilitation, and conversion of buildings for use as emergency shelters or transitional housing for the homeless; provision of essential services; payment of maintenance and operations; and homeless prevention
- ❑ **Housing Opportunities for Persons With AIDS (HOPWA) Program:**
- \$441,613 awarded to the Aids Resource Center of Wisconsin (ARC/W) to assist 175 households
  - funds available through RFP process
  - ARC/W subcontracted with providers around the State;
- ❑ **Continuum of Care:**
- \$239,040 for Shelter Plus Care and \$364, 486 for HMIS program through the Continuum of Care grant award
  - Commerce collaborated with four umbrella Continuum of Care entities to support efforts to apply under the HUD Supportive Housing Program competition.

## RESULTS

### Providing Decent Housing Objective

Outcome	Activity	Indicator	Estimated 2010 Total	Actual 2010 Total
Availability / Accessibility	<b>New Housing Units</b> <ul style="list-style-type: none"> <li>Rental Housing Development</li> <li>Owner Housing Development</li> </ul>	Housing Units Assisted	162 Rental 52 Owner	132 Rental 39 Owner
	<b>Public Infrastructure</b> <ul style="list-style-type: none"> <li>Water &amp; sewer, street extensions, etc., for housing development</li> </ul>	Persons Assisted	60	35
Affordability	<b>Housing Rehabilitation</b> <ul style="list-style-type: none"> <li>Rental Rehab</li> <li>Owner Rehab</li> </ul>	Housing Units Assisted	74 Rental 511 Owner	82 Rental 622 Owner
	<b>Homebuyer Assistance</b> <ul style="list-style-type: none"> <li>First-time Homebuyers</li> <li>Downpayment, closing costs</li> <li>New Construction Financing</li> <li>Rehabilitation</li> </ul>	Households Assisted	375	301
Sustainability	<b>Public Site Improvements for Affordable Housing</b> <ul style="list-style-type: none"> <li>Neighborhood Improvements (Drainage, etc.)</li> </ul>	Persons Assisted	700	17

### Creating Suitable Living Environment Objective

Outcome	Activity	Indicator	Estimated 2010 Total	Actual 2010 Total
Availability / Accessibility	<b>Public Facilities</b> <ul style="list-style-type: none"> <li>Senior Centers</li> <li>New treatment plants</li> <li>Fire trucks</li> </ul>	Persons Assisted	3,000	605
	<b>Housing Assistance to Homeless Persons</b> <ul style="list-style-type: none"> <li>Shelters</li> <li>Rent &amp; Security Deposits</li> <li>Supportive Services</li> </ul>	Households Assisted	18,660	20,306
	<b>Accessibility Improvements to Housing Units</b> <ul style="list-style-type: none"> <li>Handicapped access improvements</li> </ul>	Housing Units Assisted	75	108
Sustainability	<b>Slum &amp; Blight Remediation</b> <ul style="list-style-type: none"> <li>Site clearance</li> <li>Site clean up</li> </ul>	Communities Assisted	1	3
	<b>Public Infrastructure</b> <ul style="list-style-type: none"> <li>Water &amp; Sewer</li> <li>Curb &amp; gutter, sidewalks, streets</li> <li>Electrical</li> </ul>	Persons Assisted	15,000	9,164

<b>Public Facilities</b> <ul style="list-style-type: none"> <li>Libraries</li> <li>Fire stations</li> <li>Treatment plant upgrades</li> </ul>	Persons Assisted	4,000	1,644
<b>Special Needs Housing Assistance</b> <ul style="list-style-type: none"> <li>Rent</li> <li>Utilities</li> <li>Mortgage Payments</li> </ul>	Persons Assisted	300	719
<b>Local/Regional Planning Efforts</b> <ul style="list-style-type: none"> <li>Plans</li> </ul>	Communities Assisted	20	36

### Creating Economic Opportunity Objective

Outcome	Activity	Indicator	Estimated 2010 Total	Actual 2010 Total
Availability / Accessibility	<b>Public Facilities or Infrastructure for Businesses</b> <ul style="list-style-type: none"> <li>Water &amp; sewer, streets, etc.</li> <li>Treatment plants</li> <li>Industrial Parks</li> </ul>	Jobs Created	300	1,156
	<b>Quality Job Creation or Retention</b> <ul style="list-style-type: none"> <li>Business Loans &amp; Grants</li> </ul>	Jobs Created/Retained	500	169
Affordability	<b>Dairy Farm Job Creation</b> <ul style="list-style-type: none"> <li>Business Loans</li> </ul>	Jobs Created/Retained	10	143
	<b>Slum &amp; Blight Remediation for Business Creation or Expansion</b> <ul style="list-style-type: none"> <li>Site clearance</li> <li>Site clean up</li> </ul>	Jobs Created	10	22